

DRAFT Government Response Statement  
to  
Recovery Strategy for the Suckley's Cuckoo Bumble Bee in Ontario

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1 **Suckley's Cuckoo Bumble Bee**

2 **Ontario Government Response Statement**

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3 **Protecting and Recovering Species at Risk in Ontario**

4 Species at risk recovery is a key part of protecting Ontario's biodiversity. The  
5 *Endangered Species Act, 2007* (ESA) is the Ontario government's legislative  
6 commitment to protecting and recovering species at risk and their habitats.

7 Under the ESA, the government must ensure that a recovery strategy is prepared for  
8 each species that is listed as endangered or threatened. A recovery strategy provides  
9 science-based advice to government on what is required to achieve recovery of a  
10 species.

11 Generally, within nine months after a recovery strategy is prepared, the ESA requires  
12 the government to publish a statement summarizing the government's intended actions  
13 and priorities in response to the recovery strategy. The response statement is the  
14 government's policy response to the scientific advice provided in the recovery strategy.  
15 In addition to the strategy, the government response statement considers (where  
16 available) input from Indigenous communities and organizations, stakeholders, other  
17 jurisdictions, and members of the public. It reflects the best available local and scientific  
18 knowledge, including Indigenous Knowledge where it has been shared by communities  
19 and Knowledge Holders, as appropriate, and may be adapted if new information  
20 becomes available. In implementing the actions in the response statement, the ESA  
21 allows the government to determine what is feasible, taking into account social, cultural  
22 and economic factors.

23 The [Recovery Strategy for the Suckley's Cuckoo Bumble Bee \(\*Bombus suckleyi\*\) in](#)  
24 [Ontario](#) was completed on January 16, 2024.

25 Suckley's Cuckoo Bumble Bee is a medium-sized bumble bee. Females are slightly  
26 larger than males and have an abdomen with shiny black segments and yellow hairs  
27 near the tip. Male Suckley's Cuckoo Bumble Bees are similar in appearance but have  
28 more yellow hair on the abdomen. Unlike nest-building bumble bees, female cuckoo  
29 bumble bees do not possess a pollen basket on the hind leg, as they do not collect  
30 pollen for their offspring.

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32 **Protecting and Recovering Suckley's Cuckoo Bumble Bee**

33 Suckley's Cuckoo Bumble Bee is listed as an endangered species under the ESA,  
34 which protects both the animal and its habitat. The ESA prohibits harm or harassment of  
35 the species and damage or destruction of its habitat without authorization or complying  
36 with the requirements of a regulatory exemption.

37 Suckley's Cuckoo Bumble Bee is widely distributed across Canada and the United  
38 States from Alaska south to northern California and east to Colorado, Manitoba and  
39 South Dakota. While most Canadian records of Suckley's Cuckoo Bumble Bee are  
40 recorded in British Columbia, Alberta, Saskatchewan, and Manitoba, it has been  
41 recorded in every province and territory except for Nunavut.

42 Records of Suckley's Cuckoo Bumble Bee's in Ontario are disjunct (separated  
43 geographically), with observations of the species from western Ontario near the  
44 Manitoba border, southern Ontario, eastern Ontario near the Ottawa area, and northern  
45 Ontario near Moosonee. The disjunct distribution of records is likely due to the lower  
46 abundance of this species in eastern Canada and differences in search effort in different  
47 parts of the province - rather than a reflection of the species' actual distribution in the  
48 province. Despite high search effort in southern Ontario over the past twenty years, the  
49 most recent confirmed record of Suckley's Cuckoo Bumble Bee in Ontario is from 1971.  
50 Recent bumble bee surveys in Pukaskwa National Park indicate that Suckley's Cuckoo  
51 Bumble Bee may have been observed in spring 2018; however, there are no photos or  
52 specimens available to confirm the accuracy of these sightings.

53 Suckley's Cuckoo Bumble Bee is a nest parasite of nest-building bumble bees in the  
54 subgenus *Bombus* in North America. In the spring, mated female Suckley's Cuckoo  
55 Bumble Bees invade the nests of its host species and displace the resident queen by  
56 either killing or injuring her. The workers of the host queen are then used to rear the  
57 offspring of the Suckley's Cuckoo Bumble Bee. In Ontario, the presumed host is the  
58 Yellow-Banded Bumble Bee (*Bombus terricola*, special concern) and possibly the  
59 Rusty-patched Bumble Bee (*Bombus affinis*, endangered), though neither has been  
60 confirmed. The last sighting of the Rusty-patched Bumble Bee in Ontario was in 2009 at  
61 Pinery Provincial Park in Lambton County. In southern Ontario, the Yellow-banded  
62 Bumble Bee is still observed but is less common than it was historically. The distribution  
63 and abundance of Yellow-banded Bumble Bee in central and northern Ontario is not  
64 fully understood as these areas of the province have not been adequately surveyed in  
65 recent years.

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66 Suckley's Cuckoo Bumble Bee occurs in diverse natural habitats such as prairie  
67 grasslands, savannahs, sand dunes, fallow fields and woodlands (i.e., coniferous,  
68 deciduous and mixed-wood) and can also make use of areas in human dominated  
69 landscapes such as farmlands, croplands, urban areas (i.e., parks and gardens) and  
70 anthropogenic structures (e.g., abandoned barns). It relies on the nests of its host -  
71 which are usually made in abandoned underground rodent burrows in Ontario - rather  
72 than building its own. The species is a generalist nectar feeder and feeds on the pollen  
73 and nectar from a variety of flowering plant species. Male Suckley's Cuckoo Bumble  
74 Bees die after the onset of frost, while females are thought to overwinter in  
75 decomposing vegetation, mulch and rotting logs near nesting sites.

76 Key threats to Suckley's Cuckoo Bumble Bee in Ontario are thought to include the  
77 continued decline of its host bumble bee species, habitat loss, fragmentation and  
78 degradation, pesticides (particularly neonicotinoids which are harmful to bees even in  
79 very low concentrations), pathogens (infectious viruses, bacteria, fungi or parasites  
80 which cause diseases) from managed bee colonies and climate change. Managed  
81 bumble bee colonies may introduce new pathogens to wild populations or increase  
82 pathogens which naturally occur in lower abundance. Many of the above threats also  
83 apply to Suckley's Cuckoo Bumble Bee's host species.

84 As Suckley's Cuckoo Bumble Bees depend on other bumble bee species to rear their  
85 young, populations of this species are limited by host abundance and nest densities.  
86 Stable populations of their host species - thought to be Yellow-banded and Rusty-  
87 patched Bumble Bee in Ontario - will be required to sustain populations of the Suckley's  
88 Cuckoo Bumble Bee. Focusing recovery actions on areas where the host species are  
89 found will also benefit Suckley's Cuckoo Bumble Bee.

90 Given inadequate survey effort in parts of Ontario and uncertainties about the  
91 distribution of this species, its current population size in the province is not known. In  
92 addition, many knowledge gaps on the species' biology and threats must be addressed  
93 in order to understand the most significant threats to this species' survival and inform  
94 recovery planning. Surveys in under-sampled areas and ongoing monitoring and  
95 research are needed to fill these knowledge gaps. In the meantime, focusing recovery  
96 and stewardship efforts in areas of historical Suckley's Cuckoo Bumble Bee populations  
97 and areas with known extant populations of Rusty-patched Bumble Bee and Yellow-  
98 banded Bumble Bee may help minimize further declines. Given that significant search  
99 effort in southern Ontario in recent years has failed to detect the species, additional  
100 research and recovery efforts may be needed to maintain the persistence of species in  
101 Ontario.

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102 The biological and technical feasibility of reintroducing or augmenting Suckley's Cuckoo  
103 Bumble Bee is unknown. Further research is needed to determine whether  
104 reintroduction or augmentation are necessary and feasible to support the recovery of  
105 the species. In determining whether reintroduction or augmentation are necessary and  
106 feasible, social and economic factors, the likelihood of success, long-term contribution  
107 to species recovery, and the resources required may be considered, at the appropriate  
108 scale, in addition to biological and technical feasibility.

109 **Government's Recovery Goal**

110 The government's goal for the recovery of Suckley's Cuckoo Bumble Bee is to increase  
111 knowledge of the species and its hosts and, if the species is confirmed to be extant in  
112 Ontario, to maintain and support its long-term persistence in the province.

113 **Actions**

114 Protecting and recovering species at risk is a shared responsibility. No single agency or  
115 organization has the knowledge, authority or financial resources to protect and recover  
116 all of Ontario's species at risk. Successful recovery requires inter-governmental co-  
117 operation and the involvement of many individuals, organizations and communities. In  
118 developing the government response statement, the government considered what  
119 actions are feasible for the government to lead directly and what actions are feasible for  
120 the government to support its conservation partners to undertake.

121 **Government-led Actions**

122 To help protect and recover Suckley's Cuckoo Bumble Bee, the government will directly  
123 undertake the following actions:

- 124 • Continue to protect Suckley's Cuckoo Bumble Bee and its habitat through the  
125 ESA.
- 126 • Undertake communications and outreach to increase public awareness of  
127 species at risk in Ontario (e.g., through Ontario Parks Discovery Program, where  
128 appropriate).
- 129 • Continue to monitor populations and mitigate threats to the species and its  
130 habitat in provincially protected areas, where feasible and appropriate.

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- 131 • Educate other agencies and authorities involved in planning and environmental  
132 assessment processes on the protection requirements under the ESA.
  
- 133 • Encourage the submission of Suckley's Cuckoo Bumble Bee data to Ontario's  
134 central repository through the [NHIC \(Rare species of Ontario\) project in](#)  
135 [iNaturalist](#) or directly through the [Natural Heritage Information Centre](#).
  
- 136 • Continue to support conservation, agency, municipal and industry partners, and  
137 Indigenous communities and organizations to undertake activities to protect and  
138 recover Suckley's Cuckoo Bumble Bee. Support will be provided where  
139 appropriate through funding, agreements, permits and/or advisory services.
  
- 140 • Work with partners and stakeholders to support beneficial insects in Ontario  
141 through actions such as education and promoting integrated pest management  
142 and best management practices.
  
- 143 • Conduct a review of progress toward the protection and recovery of Suckley's  
144 Cuckoo Bumble Bee within ten years of the publication of this document.

145 **Government-supported Actions**

146 The government endorses the following actions as being necessary for the protection  
147 and recovery of Suckley's Cuckoo Bumble Bee. Actions identified as "high" may be  
148 given priority consideration for funding under the Species at Risk Stewardship Program.  
149 Where reasonable, the government will also consider the priority assigned to these  
150 actions when reviewing and issuing authorizations under the ESA. Other organizations  
151 are encouraged to consider these priorities when developing projects or mitigation plans  
152 related to species at risk.

153 <b>Focus Area:</b>	<b>Research</b>
154 Objective:	Improve knowledge of the Suckley's Cuckoo Bumble Bee and its 155 host species and the threats impacting them.

156 The only confirmed host of the Suckley's Cuckoo Bumble Bee in Canada is the Western  
157 Bumble Bee which occurs in western Canada. In Ontario, the presumed host is Yellow-  
158 banded Bumble Bee and possibly Rusty-patched Bumble Bee. Confirming the host  
159 species in Ontario is a priority research need as it has cascading effects on other  
160 recovery actions such as survey prioritization, threat management and habitat creation.

161 It is likely that there are multiple direct and indirect threats that are having a combined  
162 impact on Suckley's Cuckoo Bumble Bee. The significance and severity of these threats

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163 are largely unknown. Research is required to understand the causal factors and the  
164 magnitude of threats causing the decline. As well, investigating the species' response to  
165 various stressors will also help focus recovery efforts on actions that will have the most  
166 benefit for the species. Addressing these knowledge gaps will provide information to  
167 determine the species' ability to maintain self-sustaining populations. Further research  
168 and investigation into the feasibility and necessity of reintroducing or augmenting  
169 populations will inform future recovery efforts for Suckley's Cuckoo Bumble Bee in  
170 Ontario.

171 **Actions:**

- 172 1. **(High)** Undertake research to confirm host species in Ontario and  
173 determine how Suckley's Cuckoo Bumble Bee find host colonies.
- 174 2. Conduct research to improve knowledge on Suckley's Cuckoo Bumble  
175 Bee biology and ecology, such as foraging requirements/behaviour,  
176 overwintering requirements, mating behaviour, population dynamics and  
177 nesting requirements.
- 178 3. Investigate the necessity and feasibility of reintroducing or augmenting  
179 Suckley's Cuckoo Bumble Bee and its host species populations through  
180 captive breeding and release or translocation. Assessments of feasibility  
181 should consider the International Union for the Conservation of Nature  
182 Guidelines for Reintroductions and Other Conservation Translocations  
183 and any other available ministry policy guidance. Actions could include:
- 184 i. determining the minimum viable population size and minimum  
185 required host abundance to maintain a sustainable Suckley's  
186 Cuckoo Bumble Bee population
  - 187 ii. determining habitat requirements and the minimum habitat area  
188 required to maintain a sustainable population
  - 189 iii. developing disease screening methods
  - 190 iv. evaluating whether threats can be effectively mitigated at  
191 potential recovery sites
  - 192 v. developing best practices for bumble bee translocation and  
193 captive-rearing
- 194 4. Determine the impacts of stressors and combinations of them on  
195 Suckley's Cuckoo Bumble Bee and/or its host species, such as climate  
196 change, pesticides (including insecticides, fungicides and herbicides),  
197 honey bees and managed bumble bees and disease.

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- 198           5. As appropriate, encourage the recording, sharing and transfer of  
199           Traditional Ecological Knowledge on Suckley's Cuckoo Bumble Bee,  
200           where it has been shared by communities, to increase knowledge of the  
201           species and support future recovery efforts.

202

203	<b>Focus Area:</b>	<b>Inventory and Monitoring</b>
204	Objective:	Increase knowledge of the distribution and abundance of the
205		Suckley's Cuckoo Bumble Bee and its host species.

206 Suckley's Cuckoo Bumble Bee has not been confirmed in Ontario since 1971 but has  
207 the potential to be recorded across the province wherever its host species are found.  
208 The distribution of Suckley's Cuckoo Bumble Bee in Ontario is determined primarily by  
209 the distribution and abundance of its presumed host bumble bee species, the Yellow-  
210 banded Bumble Bee and Rusty-patched Bumble Bee. While Rusty-patched Bumble Bee  
211 is increasingly rare, there are still numerous, small populations of Yellow-banded  
212 Bumble Bee. Confirming the presence or absence of Suckley's Cuckoo Bumble Bee at  
213 locations where hosts are known to exist, as well as at historic locations where  
214 Suckley's Cuckoo Bumble Bee were observed in the past, will help determine where  
215 recovery efforts are best focused.

216           **Actions:**

- 217           6. **(High)** Develop and implement a standardized survey program for  
218           Suckley's Cuckoo Bumble Bee and its host species, prioritizing surveys  
219           in under-sampled areas, historical or potential Suckley's Cuckoo Bumble  
220           Bee sites and areas with known extant host populations (i.e., Rusty-  
221           patched Bumble Bee and Yellow-banded Bumble Bee).
- 222           7. Develop and make available Suckley's Cuckoo Bumble Bee identification  
223           material (e.g., photo-based field guide) including how to distinguish it  
224           from similar species, to facilitate reporting of observations through formal  
225           monitoring programs or other sightings.
- 226           8. Engage volunteers throughout the province to participate in citizen  
227           science survey and monitoring efforts for native bumble bees, including  
228           Suckley's Cuckoo Bumble Bee (i.e., [BumbleBeeWatch](#), [iNaturalist](#)).
- 229           9. At locations where Suckley's Cuckoo Bumble Bee or its host species are  
230           found to be present, develop and implement a monitoring program that  
231           includes identification and monitoring of habitat conditions and site-  
232           specific threats.

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234 **Focus Area: Habitat and Threat Management**  
235 Objective: Maintain or improve habitat and reduce threats to Suckley's Cuckoo  
236 Bumble Bee and its host species.

237 Bumble bees (including the Suckley's Cuckoo Bumble Bee) are vulnerable to  
238 environmental stressors such as pesticide use (e.g., neonicotinoids), habitat loss and  
239 degradation, disease and parasite dynamics, and climate change. These factors may  
240 impact the Suckley's Cuckoo Bumble Bee directly or cause declines of its host species.  
241 Collaborative efforts amongst individuals, organizations, industries and Indigenous  
242 communities and organizations in areas where the species exist will support effective  
243 recovery implementation. Developing and promoting actions that individuals, farmers  
244 and greenhouse managers can undertake to minimize potential threats, such as the  
245 impact of exposure to harmful pesticides, will help support the protection and recovery  
246 of Suckley's Cuckoo Bumble Bee and its host species. Promoting beneficial actions that  
247 individuals can take proactively to enhance habitat of the host species is also  
248 encouraged.

- 249 **Actions:**
- 250 10. **(High)** Develop, promote and implement best management practices for  
251 landowners, farmers, greenhouse managers and beekeepers to reduce  
252 potential threats, such as the spread of pathogens and the effects of  
253 harmful pesticides or herbicides. Actions may include:
- 254 i. minimizing the use of pesticides (e.g., neonicotinoids) and  
255 minimizing the impact of herbicides on potential pollen/nectar  
256 sources
  - 257 ii. preventing escape of managed bees (e.g., sealing of gaps in  
258 greenhouses, freezing colonies before dispersal)
  - 259 iii. monitoring disease and parasite occurrences
  - 260 iv. minimizing the possibility of managed bees foraging at sites  
261 occupied by Suckley's Cuckoo Bumble Bee or its host species
  - 262 v. developing guidance on how to assess possible impacts to  
263 native pollinators when considering the use of herbicides and  
264 pesticides
  - 265 vi. promoting buffer zones according to pesticide label statements



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266 11. Initiate or continue habitat management efforts within suitable habitat  
267 where Suckley's Cuckoo Bumble Bee and its hosts have been found  
268 (e.g., ensure blooming plants are available from early spring to late  
269 autumn, develop habitat management plans to reduce threats and  
270 improve habitat suitability, increase the amount of suitable nesting habitat  
271 for host species).

272 **Implementing Actions**

273 Financial support for the implementation of actions may be available through the  
274 Species at Risk Stewardship Program. Conservation partners are encouraged to  
275 discuss project proposals related to the actions in this response statement with Ministry  
276 of the Environment, Conservation and Parks staff. The Ontario government can also  
277 provide guidance about the requirements of the ESA, whether an authorization or  
278 regulatory exemption may be required for the project and, if so, the authorization types  
279 and/or conditional exemptions for which the activity may be eligible. Implementation of  
280 the actions may be subject to changing priorities across the multitude of species at risk,  
281 available resources and the capacity of partners to undertake recovery activities. Where  
282 appropriate, the implementation of actions for multiple species will be co-ordinated  
283 across government response statements.

284 **Performance Measures**

285 Progress towards achieving the government's goal for the recovery of Suckley's Cuckoo  
286 Bumble Bee will be measured against the following performance measures:

- 287
- 288 • By 2034 targeted surveys have been conducted in Ontario to determine whether  
289 the species is present in the province.
  - 290 • If one or more extant subpopulations are discovered, the distribution of Suckley's  
291 Cuckoo Bumble Bee is maintained or increased by 2039.

292 **Reviewing Progress**

293 The ESA requires the Ontario government to conduct a review of progress towards  
294 protecting and recovering a species no later than the time specified in the species'  
295 government response statement, which has been identified as five years. The review  
296 will help identify if adjustments are needed to achieve the protection and recovery of  
297 Suckley's Cuckoo Bumble Bee.

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298 **Acknowledgement**

299 We would like to thank all those who participated in the development of the Recovery  
300 Strategy and Government Response Statement for the Suckley's Cuckoo Bumble Bee  
301 (*Bombus suckleyi*) in Ontario for their dedication to protecting and recovering species at  
302 risk.

303

304 **For Additional Information:**

305 Visit the species at risk website at [ontario.ca/speciesatrisk](http://ontario.ca/speciesatrisk)  
306 Contact the Ministry of the Environment, Conservation and Parks  
307 1-800-565-4923  
308 TTY 1-855-515-2759  
309 [www.ontario.ca/environment](http://www.ontario.ca/environment)