

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

1 **Fawnsfoot, Threehorn Wartyback and Lilliput**
2 **Ontario Government Response Statement**

3 **Protecting and Recovering Species at Risk in Ontario**

4 Species at risk recovery is a key part of protecting Ontario's biodiversity. The
5 *Endangered Species Act, 2007* (ESA) is the Ontario government's legislative
6 commitment to protecting and recovering species at risk and their habitats.

7 Under the ESA, the government must ensure that a recovery strategy is prepared for
8 each species that is listed as endangered or threatened. A recovery strategy provides
9 science-based advice to government on what is required to achieve recovery of a
10 species.

11 Generally, within nine months after a recovery strategy is prepared, the ESA requires
12 the government to publish a statement summarizing the government's intended actions
13 and priorities in response to the recovery strategy. The response statement is the
14 government's policy response to the scientific advice provided in the recovery strategy.
15 In addition to the strategy, the government response statement considers (where
16 available) input from Indigenous communities and organizations, stakeholders, other
17 jurisdictions, and members of the public. It reflects the best available local and scientific
18 knowledge, including Indigenous Knowledge where it has been shared by communities
19 and Knowledge Holders, as appropriate, and may be adapted if new information
20 becomes available. In implementing the actions in the response statement, the ESA
21 allows the government to determine what is feasible, taking into account social, cultural
22 and economic factors.

23 The Recovery Strategy for Fawnsfoot (*Truncilla donaciformis*) and Threehorn
24 Wartyback (*Obliquaria reflexa*) in Ontario and the Recovery Strategy for Lilliput
25 (*Toxolasma parvum*) in Ontario were completed on January 25, 2023. Given their
26 common threats and similar life histories, distributions, and habitat requirements the
27 recovery efforts for these three species are being addressed collectively in a single
28 government response statement.

29 Fawnsfoot is a small freshwater mussel that has a triangular shell with dark green
30 chevron markings.

31 Threehorn Wartyback is a small to medium-sized freshwater mussel with a single row of
32 two to five distinctive knobs, or horns.

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

33 Lilliput is a small freshwater mussel that has a smooth, oval-shaped shell with dark
34 colouration.

35 **Protecting and Recovering Fawnsfoot, Threehorn Wartyback and Lilliput**

36 Fawnsfoot is listed as an endangered species, and Threehorn Wartyback and Lilliput
37 are listed as threatened species under the ESA, which protects both the animals and
38 their habitat. The ESA prohibits harm or harassment of the species and damage or
39 destruction of its habitat without authorization or complying with the requirements of a
40 regulatory exemption.

41 Globally, Fawnsfoot, Threehorn Wartyback and Lilliput are found in central North
42 America extending from the coast of the Gulf of Mexico north to the Great Lakes
43 watershed. United States (U.S.) populations of all three species are considered secure.
44 In Canada, the three species occur only in southern Ontario. The healthiest population
45 of Fawnsfoot is found in the Thames River, while others occur in the Grand and East
46 and North Sydenham rivers. The species was also previously detected in the St. Clair
47 River delta and Muskrat Creek (Saugeen River watershed); however, in both cases only
48 a single live mussel was found, and more recent surveys suggest it is unlikely these
49 populations still exist. Fawnsfoot is believed to be extirpated from the Detroit and
50 Niagara rivers, Lake Erie, and the offshore waters of Lake St. Clair. Threehorn
51 Wartyback is found in the Thames, Grand, and Sydenham Rivers, and recent
52 collections suggest a population may persist in the Detroit River. It is considered
53 extirpated from Lake St. Clair and the Canadian side of Lake Erie, although one fresh
54 shell was collected from Rondeau Bay in 2001. Lilliput is known from four Lake St. Clair
55 tributaries (East Sydenham, Thames [including Baptiste Creek], Ruscom, and Belle
56 rivers), one Lake Erie tributary (Grand River), and three systems in the Lake Ontario
57 drainage (Welland River/Oswego Creek, Hamilton Harbour and surroundings, and
58 Jordan Harbour). Recent surveys have detected live specimens in waterbodies on
59 Pelee Island and within the lower Canard River. Further sampling is required to
60 determine whether these collections indicate larger, previously undetected populations.
61 The species may be extirpated from the North Sydenham River, Thames River
62 (McGregor Creek), and Detroit River. The collection of weathered (worn) shells from
63 Rondeau Bay and the Feeder Canal (an artificial connection between the Grand and
64 Welland rivers which is no longer operational) in recent years may indicate additional
65 historical locations, but they are not believed to support current populations. Though all
66 three species have likely always been rare in Ontario, their range has declined
67 substantially when compared to their historical distribution in the province.

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

68 Fawnsfoot is typically found in sand or mud substrates, but it can also be found in areas
69 with coarser substrates such as gravel and rubble. Extant (still existing) Ontario
70 populations are usually found in the lower portions of large rivers in fine sand or gravel
71 substrates. Threehorn Wartyback has been observed in a variety of substrate types
72 including clay, detritus, silt, sand, gravel, rubble, and boulder, but sand and gravel seem
73 to be preferred. The species is usually found in large rivers with moderate current and in
74 shallow embayments and reservoirs with little current. Lilliput appears to have the ability
75 to live in a broad range of habitats such as large rivers, wetlands, lakes, ponds, and
76 reservoirs and use substrate types that include clay, detritus, silt, sand, gravel, rubble,
77 and boulder, although finer particle sizes (e.g. clay, silt) may be preferred.

78 Like other freshwater mussels belonging to the Unionidae family, Fawnsfoot, Threehorn
79 Wartyback and Lilliput exhibit complex life cycles including a unique reproductive
80 strategy. Female mussels release larvae, known as glochidia, which are taken up into
81 the mouth or gills of a suitable fish species (host fish). The glochidia attach to the fishes'
82 gills and feed on the fishes' body fluids until the glochidia metamorphose (change into)
83 juvenile mussels. After metamorphosis, juveniles release themselves from the host and
84 fall to the substrate to begin life as free-living mussels. Juvenile mussels remain buried,
85 feeding on particles in the substrate until they are sexually mature, at which point they
86 move to the surface where they begin to filter feed (strain suspended particles from the
87 water) and reproduce.

88 The host fish for Fawnsfoot in Canada is likely Freshwater Drum (*Aplodinotus*
89 *grunniens*) based on U.S. reports and overlapping distribution. Sauger (*Sander*
90 *canadensis*) has also been reported as a potential host. Although the host fish(es) have
91 not been identified for Threehorn Wartyback populations in Canada, Common Shiner
92 (*Luxilus cornutus*), Longnose Dace (*Rhinichthys cataractae*), Goldeye (*Hiodon*
93 *alosoides*), and Silverjaw Minnow (*Notropis buccatus*) have been identified as hosts in
94 U.S. populations. Common Shiner and Longnose Dace have also been confirmed to
95 overlap Threehorn Wartyback's Canadian distribution. Similarly, host fishes have not
96 been identified for Lilliput populations in Canada. Of the host fishes identified for U.S.
97 populations, Johnny Darter (*Etheostoma nigrum*), Green Sunfish (*Lepomis cyanellus*),
98 White Crappie (*Pomoxis annularis*) and Bluegill (*Lepomis macrochirus*) have been
99 confirmed to overlap with Lilliput's Canadian distribution, suggesting that they may also
100 be hosts for Canadian populations.

101 Like other freshwater mussels, Fawnsfoot, Threehorn Wartyback and Lilliput play an
102 important role in the functioning of aquatic ecosystems. They filter materials out of the
103 water column, including organic matter, bacteria, phytoplankton, and contaminants,
104 which helps to improve water quality. They are a food source for several species

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

105 including Muskrat (*Ondatra zibethicus*), Raccoon (*Procyon lotor*), Mink (*Mustela vison*)
106 and a variety of fish species, and their shells can provide habitat for other small
107 organisms. Due to the sensitivity of freshwater mussels to environmental conditions
108 they are considered good indicators of ecosystem health.

109 Freshwater mussels are largely sedentary organisms with a limited ability to disperse
110 and relocate from substandard conditions, leaving them particularly vulnerable to habitat
111 disruptions and predation. Their reliance on host fishes for persistence and dispersal
112 means they are also impacted by threats to the host species.

113 The main cause of the decline in lake-dwelling populations of freshwater mussel
114 (including in these three species) is the presence of the invasive dreissenid mussels
115 (e.g. Zebra Mussels [*Dreissena polymorpha*] and Quagga Mussels [*Dreissena*
116 *bugensis*]). Dreissenid mussels attach themselves to the shells of native mussels and
117 inhibit feeding, respiration, movement and reproduction. Other invasive species that
118 have been implicated in the decline of freshwater mussel populations are the Round
119 Goby (*Neogobius melanostomus*) and Common Carp (*Cyprinus carpio*). Round Goby
120 has been observed to consume juvenile mussels, and may also act as a sink for
121 glochidia, meaning the glochidia become attached to the fishes' gills but do not
122 successfully metamorphose into juveniles. Further, host fish species may be impacted
123 by Round Goby through competition for resources and predation during early life
124 stages. The Common Carp feeds on benthic organisms and is thought to be capable of
125 consuming mussels. Its feeding behaviour can also negatively impact habitat by
126 disturbing the sediment and reducing water quality. Common Carp may be of particular
127 concern in the Thames River, the lower Grand River, Jordan Harbour, and Hamilton
128 Harbour and surroundings where it is prolific.

129 Another threat to river-dwelling populations of these species is poor water quality from
130 pollution and siltation. The two major contributors to these problems are extensive
131 agriculture and urbanization. Southern Ontario is largely comprised of agricultural land,
132 and historic poor agricultural practices have resulted in large inputs of sediment and
133 excess nutrients to watercourses. High rates of sediment loading are thought to impact
134 mussel feeding, respiration, and reproduction by clogging siphons (tube-like structures
135 used to take in and expel water) and gill structures (organs which extract food particles
136 and dissolved oxygen from the water), and reducing the likelihood of interactions with
137 host fishes due to decreased visibility. Nutrient loading can lead to increased algal
138 growth and a subsequent reduction of oxygen in the water column, affecting mussels
139 directly and indirectly through impacts to the fish community. With that said, updated
140 environmental protections may mitigate these effects moving forward. Urbanization can
141 introduce contaminants such as heavy metals, pesticides, pharmaceuticals and road

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

142 salt into watercourses through runoff and wastewater effluents. It is thought that
143 freshwater mussels are more sensitive to water and sediment contamination than the
144 animals they co-exist with, though species-specific tolerances are unknown and require
145 further investigation.

146 Additional threats to Fawnsfoot, Threehorn Wartyback and Lilliput include habitat loss or
147 modification (e.g. damming, dredging and in-stream construction), changes in the
148 availability of host fishes, recreational activities and climate change.

149 Fawnsfoot, Threehorn Wartyback and Lilliput are rare in Ontario, and population
150 demographics and threats are not well understood. This lack of information presents a
151 challenge for developing specific population and distribution targets. Research and
152 monitoring are required to gain a better understanding of species-specific life history
153 characteristics, demographic traits, and thresholds of tolerance in order to implement
154 effective strategies to protect known populations and their habitat, and to refine
155 recovery efforts and objectives. Accordingly, the government supports investigating the
156 necessity and feasibility of population augmentation where the species are known to
157 occur.

158 **Government's Recovery Goal**

159 The government's goal for the recovery of Fawnsfoot, Threehorn Wartyback and Lilliput
160 is to maintain or restore self-sustaining populations where the species occur, where
161 feasible and appropriate. The government supports investigating the necessity and
162 feasibility of augmenting existing populations.

163 **Actions**

164 Protecting and recovering species at risk is a shared responsibility. No single agency or
165 organization has the knowledge, authority or financial resources to protect and recover
166 all of Ontario's species at risk. Successful recovery requires inter-governmental co-
167 operation and the involvement of many individuals, organizations and communities. In
168 developing the government response statement, the government considered what
169 actions are feasible for the government to lead directly and what actions are feasible for
170 the government to support its conservation partners to undertake.

171

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

172 **Government-led Actions**

173 To help protect and recover Fawnsfoot, Threehorn Wartyback and Lilliput, the
174 government will directly undertake the following actions:

- 175 • Continue to protect Fawnsfoot, Threehorn Wartyback and Lilliput and their habitat
176 through the ESA.
- 177 • Undertake communications and outreach to increase public awareness of
178 species at risk in Ontario.
- 179 • Educate other agencies and authorities involved in planning and environmental
180 assessment processes on the protection requirements under the ESA.
- 181 • Encourage the submission of Fawnsfoot, Threehorn Wartyback and Lilliput data
182 to Ontario's central repository through the [NHIC \(Rare species of Ontario\) project](#)
183 [in iNaturalist](#) or directly through the [Natural Heritage Information Centre](#).
- 184 • Continue to support conservation, agency, municipal and industry partners, and
185 Indigenous communities and organizations to undertake activities to protect and
186 recover Fawnsfoot, Threehorn Wartyback and Lilliput. Support will be provided
187 where appropriate through funding, agreements, permits and/or advisory
188 services.
- 189 • Continue to implement Ontario's *Invasive Species Act* to control the spread of
190 invasive species (i.e. dreissenid mussels) that threaten Fawnsfoot, Threehorn
191 Wartyback and Lilliput and their habitat by requiring all boaters in Ontario to clean
192 and drain watercraft and watercraft equipment when transporting them overland.
- 193 • Continue to implement the Aquatic Invasive Species Regulations made under the
194 *Fisheries Act* to control the spread of invasive species that threaten Fawnsfoot,
195 Threehorn Wartyback and Lilliput and their habitat by prohibiting the
196 transportation, possession, and release of live Round Goby in Ontario.
- 197 • Continue to implement the *Ontario Invasive Species Strategic Plan (2012)* to
198 address the invasive species (e.g. dreissenid mussels, Round Goby, Common
199 Carp) that threaten Fawnsfoot, Threehorn Wartyback and Lilliput and their
200 habitat.

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

- 201
- 202
- 203
- Conduct a review of progress toward the protection and recovery of Fawnsfoot, Threehorn Wartyback and Lilliput within five years of the publication of this document.

204 **Government-supported Actions**

205 The government endorses the following actions as being necessary for the protection
206 and recovery of Fawnsfoot, Threehorn Wartyback and Lilliput. Actions identified as
207 “high” may be given priority consideration for funding under the Species at Risk
208 Stewardship Program. Where reasonable, the government will also consider the priority
209 assigned to these actions when reviewing and issuing authorizations under the ESA.
210 Other organizations are encouraged to consider these priorities when developing
211 projects or mitigation plans related to species at risk.

212 Focus Area:	Research and Monitoring
213 Objective:	Improve understanding of Fawnsfoot, Threehorn Wartyback and 214 Lilliput biology, habitat requirements, population trends, threats to 215 the species, and necessity and feasibility of population 216 management actions (i.e. augmentation).

217 In order to ensure that recovery efforts for Fawnsfoot, Threehorn Wartyback and Lilliput
218 are effective, it is necessary to gain a more thorough understanding of the factors
219 influencing the species in Ontario. There are knowledge gaps relating to species-
220 specific life history, juvenile habitat requirements, host fish species and their distribution
221 and abundance, and population structure and trends. Filling these knowledge gaps will
222 provide information to determine the feasibility of maintaining or restoring self-sustaining
223 populations at the local scale and will help determine where recovery efforts are best
224 focused.

225 **Actions:**

- 226
- 227
- 228
- 229
- 230
- 231
- 232
1. **(High)** Develop and implement a standardized monitoring program using a network of permanent monitoring stations to track changes in the distribution and abundance of each species and their host fishes (once they have been confirmed), habitat use and condition, and the presence of invasive species such as dreissenid mussels, Round Goby and Common Carp.
 2. **(High)** Continue studies to identify host fishes for each species.

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

- 233 3. **(High)** Conduct intensive surveys for Lilliput to determine the distribution
234 and abundance of extant populations with emphasis on newly discovered
235 locations (e.g. Pelee Island and the Canard River).
- 236 4. **(High)** Evaluate threats to each species and their habitats at all life
237 stages. Actions may include:
- 238 i. determining sensitivities to environmental contaminants, including
239 those found in the sediment (may involve the use of captive-bred
240 specimens)
- 241 ii. determining thresholds of tolerance to habitat modifications (e.g.
242 altered water flow)
- 243 iii. investigating the potential impacts of invasive species on host fish
244 abundance
- 245 5. Conduct surveys within historical distributions where suitable habitat
246 exists (including the presence of host fishes) and in other targeted areas
247 where there is reason to believe each species may be present to detect
248 or confirm whether populations exist.
- 249 6. Determine life history characteristics (e.g. age at maturation, longevity)
250 and demographic traits of Fawnsfoot, Threehorn Wartyback and Lilliput
251 populations to inform population models and recovery efforts.
- 252 7. Investigate the necessity and feasibility of augmenting existing
253 populations of the species. Actions may include:
- 254 i. assessing whether current threats can be sufficiently mitigated or
255 reversed to support the survival of introduced individuals
- 256 ii. undertaking population viability analysis for extant populations
- 257 iii. assessing the genetic structure and diversity of Fawnsfoot,
258 Threehorn Wartyback and Lilliput populations where they occur to
259 determine genetic substructure and inform potential future
260 translocation efforts
- 261 iv. evaluating the feasibility of captive rearing and release, or the
262 transfer of specimens from a wild donor population
- 263 v. identifying locations that will support the successful translocation of
264 wild individuals or the release of captive-reared mussels

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

265 8. Based on the outcome of Action 7, develop genetically sound
266 propagation guidelines if augmentation is deemed necessary and
267 feasible.

268 **Focus Area: Management and Threat Mitigation**
269 Objective: Maintain or improve the quality of Fawnsfoot, Threehorn Wartyback
270 and Lilliput habitat in Ontario through the mitigation of threats.

271 Fawnsfoot, Threehorn Wartyback and Lilliput occur in southern Ontario, where pollution
272 and habitat loss present ongoing threats to the species. The removal of riparian areas,
273 unrestricted livestock access to rivers, improper use of fertilizers and pesticides, and tile
274 drainage practices contribute to increased levels of sediment and nutrients in the
275 watershed. A collaborative approach to implementing best management practices on a
276 broad scale will help to improve water quality conditions for both mussels and their fish
277 hosts.

278 **Actions:**

279 9. **(High)** Encourage development and use of Environmental Farm Plans
280 and Nutrient Management Plans to incorporate best management
281 practices (BMPs) for rural streams and drains. These BMPs should
282 include restoring a healthy riparian zone, reducing access by livestock,
283 establishing manure-storage and runoff collection systems, encouraging
284 conservation tillage and improving faulty septic systems.

285 10. Work with existing ecosystem recovery efforts, such as the Sydenham
286 River Action Plan, the Thames River Ecosystem Recovery Strategy, the
287 Essex-Erie Region Ecosystem-based Recovery Strategy and the Grand
288 River Fish Species at Risk Recovery Strategy, to implement recovery
289 actions on a watershed basis.

290 11. If determined necessary and feasible, implement, monitor and adapt
291 augmentation actions for local populations with a focus on those at a
292 higher risk of extirpation.

293 **Focus Area: Awareness**
294 Objective: Increase public awareness and promote the protection and
295 stewardship of Fawnsfoot, Threehorn Wartyback and Lilliput in
296 Ontario.

297 Freshwater mussels play an integral role in the health of aquatic ecosystems and their
298 continued presence is of great benefit to all Ontarians. Fawnsfoot, Threehorn
299 Wartyback and Lilliput habitat is bordered by public, private and commercial lands
300 including agricultural fields, livestock farms, residential properties and Indigenous lands.

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

301 Due to the nature of aquatic systems, the species are also impacted by activities
302 occurring upstream of occupied habitat. Therefore, promoting public awareness is a key
303 factor in supporting the effective protection and recovery of the species and their habitat
304 in Ontario.

305 **Actions:**

306 12. **(High)** Develop materials and programs to increase public awareness of
307 these mussels and their host fishes (once confirmed), the threats facing
308 them, and stewardship options.

309 13. Promote and enhance expertise in freshwater mussel identification and
310 biology, ecology, and conservation.

311 14. Undertake work consistent with existing provincial programs (e.g.
312 Ontario's Invading Species Awareness Program) to promote public
313 education and awareness of invasive species and their impacts in
314 Ontario and implement actions to prevent, respond to, and manage the
315 spread of invasive species.

316 **Implementing Actions**

317 Financial support for the implementation of actions may be available through the
318 Species at Risk Stewardship Program. Conservation partners are encouraged to
319 discuss project proposals related to the actions in this response statement with Ministry
320 of the Environment, Conservation and Parks staff. The Ontario government can also
321 provide guidance about the requirements of the ESA, whether an authorization or
322 regulatory exemption may be required for the project and, if so, the authorization types
323 and/or conditional exemptions for which the activity may be eligible. Implementation of
324 the actions may be subject to changing priorities across the multitude of species at risk,
325 available resources and the capacity of partners to undertake recovery activities. Where
326 appropriate, the implementation of actions for multiple species will be co-ordinated
327 across government response statements.

328 **Performance Measures**

329 Progress towards achieving the government's goal for the recovery of Fawnsfoot and
330 Threehorn Wartyback will be measured against the following performance measures:

- 331 • By 2028, the continued presence of Fawnsfoot and Threehorn Wartyback is
332 confirmed within their known distribution.

DRAFT Government Response Statement
to the
Recovery Strategies for Fawnsfoot, Threehorn Wartyback and Lilliput in Ontario

- 333 • By 2028, reproduction of Fawnsfoot and Threehorn Wartyback is confirmed at
334 known sites.

335 Progress towards achieving the government's goal for the recovery of Lilliput will be
336 measured against the following performance measures:

- 337 • By 2028, the continued presence of Lilliput is confirmed within its known
338 distribution.
- 339 • By 2030, the status of Lilliput is confirmed at extant locations.
- 340 • By 2030, the population trajectory of Lilliput is determined at extant locations.

341 **Reviewing Progress**

342 The ESA requires the Ontario government to conduct a review of progress towards
343 protecting and recovering a species no later than the time specified in the species'
344 government response statement, which has been identified as 5 years. The review will
345 help identify if adjustments are needed to achieve the protection and recovery of
346 Fawnsfoot, Threehorn Wartyback and Lilliput.

347 **Acknowledgement**

348 We would like to thank all those who participated in the development of the Recovery
349 Strategies and Government Response Statement for the Fawnsfoot (*Truncilla*
350 *donaciformis*), Threehorn Wartyback (*Obliquaria reflexa*) and Lilliput (*Toxolasma*
351 *parvum*) in Ontario for their dedication to protecting and recovering species at risk.

352 **For Additional Information:**

353 Visit the species at risk website at ontario.ca/speciesatrisk
354 Contact the Ministry of the Environment, Conservation and Parks
355 1-800-565-4923
356 TTY 1-855-515-2759
357 www.ontario.ca/environment